Документ подписан простой электронной подписью Информация о владельце: ФИО: Ястребов Олег Алекса**Federal State Autonomous Educational Institution of Higher Education** Должность: Ректор **PEOPLES** ' **FRIENDSHIP UNIVERSITY OF RUSSIA** Дата подписания: 01.06.2024 16:16:13 Уникальный программный ключ: са953a0120d891083f939673078ef1a989dae18a

#### **RUDN University**

LAW INSTITUTE, Department of Municipal Law

educational division (faculty/institute/academy) as higher education programme developer

## **COURSE SYLLABUS**

## ACTUAL PROBLEMS OF MUNICIPAL LAW OF THE CIS COUNTRIES

## **Recommended by the Didactic Council for the Education Field of:**

#### 40.04.01 LAW

# The course instruction is implemented within the professional education programme of higher education:

«Lawyer: Local Authorities»

#### 1. Goals and objectives of the discipline:

The goal of the discipline is to give a comprehensive knowledge about municipal law in the member states of the Commonwealth of Independent States (CIS). The main objectives of the course are to give knowledge and skills in the issues of instruments and mechanisms of municipal legal regulation, works of self-government bodies of CIS countries and make comprehensive compare of legal system of this countries.

#### 2. Requirements for the results of the course

Mastering the course is aimed at the master's students' formation of the following competencies (part of competencies):

Table 2.1. List of competences that students acquire through the courses tudy			
Competence	Competence descriptor	<b>Competence formation indicators</b>	
code		(within this course)	
GPC-2	Knows the specifics of foreign scientific worldview and masters the academic discourse in Russian and foreign languages being learnt	GPC-2.2. Masters comprehensive tools to produce academic discourse in Russian and foreign languages	
GPC-3.	Able to interpret legal acts in a competent manner, including in situations where there are gaps and conflicts of law norms.	GPC-3.2. Has skills in interpreting legal acts, including in situations where there are gaps and conflicts in the law; GPC-3.3. Provides qualified explanations of the content and application of legal norms.	
GPC-7.	Able to apply information technology and use legal databases to solve professional problems, taking into account information security requirements.	GPC-7.2 Applies information technology and uses legal databases to solve professional problems, taking into account information security requirements; GPC-7.3. Have skills of information maintenance and data processing to solve professional tasks taking into account information security requirements.	
PC-2.	Able to conduct scientific research in the field of law in a qualified manner.	PC-2.2. Able correctly to conduct and present the results of scientific research in various fields of law. PC-2.3. Has skills to conduct scientific research in various branches of law in a qualified manner;	
PC-3.	Able to skillfully apply the norms of substantive and procedural law in specific areas of legal activity	PC-3.1. Knows the specifics of legal regulation and law enforcement practice in specific areas of legal activity PC-3.2. Correctly establishes legal facts, as well as facts and circumstances of legal significance, carries out their comprehensive analysis, taking into account the specifics of the evidence process in specific areas of legal activity	
PC-6.	Able to make optimal management decisions.	PC-6.2. Able to assess, analyze and manage the situation when making decisions, consider and calculate the consequences of options for implementing decisions PC-6.3. Knows how to correctly exercise managerial powers in various areas of legal activity, including	

Table 2.1. List of competences that students acquire through the courses tudy

	when making managerial decisions in connection
	with the implementation of legal norms

## **3.** Requirements for the results of the course

N⁰	Code and name of	Previous	Subsequent disciplines
	competence	disciplines	
	rofessional competencies		
GPC-2	<b>GPC-2</b> . Independently able to prepare expert legal opinions and carry out examination of normative (individual) legal acts.	Comparative Law Research	Externship and Pre-Degree Internship
GPC -3	GPC -3 Able to competently interpret legal acts, including in situations where there are gaps and conflicts of legal norms	Philosophy of Law Direct democracy in the system of local self-government in the Russian Federation and foreign countries Actual problems of local self-government in the decisions of the Constitutional Court of the Russian Federation	Responsibility of local government bodies and officials Current problems of municipal service in the Russian Federation Research Work Externship and Pre-Degree Internship
GPC 7	GPC 7 Able to apply information technologies and use legal databases to solve problems of professional activity, taking into account the requirements of information security	History and Methodology of Legal Science Current problems of municipal law Direct democracy in the system of local self-government in the Russian Federation and foreign countries Actual problems of local self-government in the decisions of the Constitutional Court of the Russian Federation	Responsibility of local government bodies and officials Current problems of municipal service in the Russian Federation Educational Internship (Teaching) Research Work Externship and Pre-Degree Internship
Profession	al competencies (type of		
PC-2	PC-2 Able to conduct scientific research in the field of law in a qualified manner.	Comparative Law Research	Research Work
PC-3	PC-3 Able to skillfully apply the norms of substantive	Current problems of municipal law Direct democracy in the	Responsibility of local government bodies and officials

	and procedural law in specific areas of legal activity	system of local self- government in the Russian Federation and foreign countries Actual problems of local self-government in the decisions of the Constitutional Court of the Russian Federation	Current problems of municipal service in the Russian Federation Territorial public self- government Legal foundations of local self-government in the Russian Federation (practice- oriented course) State power and local self- government in Moscow The legal status of a municipal deputy Municipal electoral process Features of combating corruption in municipal authorities The legal status of municipalities Organization and activity of local self -government bodies Judicial protection of local self-government: the experience of Russia and foreign countries Externship and Pre-Degree Internship
PC-6.	PC-6. Able to make optimal management decisions.	Direct democracy in the system of local self- government in the Russian Federation and foreign countries Actual problems of local self-government in the decisions of the Constitutional Court of the Russian Federation	Responsibility of local government bodies and officials Current problems of municipal service in the Russian Federation Territorial public self- government Legal foundations of local self-government in the Russian Federation (practice- oriented course) State power and local self- government in Moscow The legal status of a municipal deputy Municipal electoral process Features of combating corruption in municipal authorities The legal status of municipalities Organization and activity of local self

-government bodies Judicial protection of local self-government: the
experience of Russia and
foreign countries
Legal technique
of municipal
rulemaking
Externship and
Pre-Degree
Internship

### 4. COURSE WORKLOAD AND ACADEMIC ACTIVITIES

1)The total workload of the course is 4 ECTS (144 hours)

Type of study workload	Tot	Modules
	al	5
Classroom activities (total)		
Including:	-	-
Lectures		
Practical exercises (PE)	36	36
Seminars (S)		
Laboratory work (LW)		
Independent work (total)	99	99
Including:		
Type of intermediate certification (exam)	9	9
Volume, hours	144	144
Volume, credits	4	4

## 4. COURSE CONTENTS

Table 5.1. Course contents and academic activitiestypes

N⁰	Topics	Content	Academic
	Topics		activitiestypes
	Introduction to the	Historical background of municipal	S
1.	municipal law of the CIS	law of CIS countries	
	member states		
	Theoretical aspects of local	Theoretical ideas about local self-	S
2.	self-government of the CIS	government and local administration	
	member states	The concept of a mixed (dualistic) model of	
		local self -government	
		Public power at the local level as the ratio of	
		mechanisms of public administration and	
		local self -government.	

	Legal regulation of local	Legal regulation of local self-government in	S
3.	self-government in the CIS	the CIS member states	
	member states		
4.	Territorial organization of	Territorial organization of the local	S
	the local	self-government of CIS countries	
	self-government of CIS		
	countries		
	Local self-government	Structure and forms of activity of local	S
5.	bodies of the CIS	representative bodies	
	participating states	The executive-administrative bodies of	
		municipal power are self-government.	
	Direct forms of local	Direct forms of local government in the CIS	S
6.	government in the CIS	member states	
	member states		
	Competence of local self-	The concept and structure of the competence	S
7.	government bodies of the	of local governments	
	CIS member states	Separation of subjects of jurisdiction and	
		powers between state authorities and local	
		self-government	
	Interaction between public	Models of interaction between state power	S
8.	authorities and local self-	and local self-government (municipal	
	government in the member	authorities)	
	states of the	Forms and methods of interaction between	
	Commonwealth of	public authorities and local self-government	
	Independent States		
	State guarantees of local	State guarantees of local self-government in	S
9.	self-government in CIS	CIS countries	
	countries		
	State control over local	State control over local self-government in the	S
10.	self-government in the CIS	CIS member states	
	member states		

## 6. CLASSROOM EQUIPMENT AND TECHNOLOGY SUPPORT REQUIREMENTS

Type of academic activities	Classroom equipment	Specialised educational / laboratory equipment, software, and materials for coursestudy (if necessary)
Lecture	Alecture hall for lecture-type classes, equipped with a set of specialised furniture; board (screen) and technical means of multimedia presentations.	A set of specialized furniture; technical means: Monoblock Multimedia projector Screen for projector Marker board WiFi
Lab work	A classroom for laboratory work, individual consultations, current and mid-term assessment; equipped with a set of specialised furniture and machinery.	

Table 6.1. Classroom equipment and technology support requirements

Type of academic activities	Classroom equipment	Specialised educational / laboratory equipment, software, and materials for coursestudy (if necessary)
		Marker board WiFi
Seminar	A classroom for conducting seminars, group and individual consultations, current andmid-term assessment; equipped with a set of specialised furniture and technical means for multimedia presentations.	A set of specialized furniture; technical means: Monoblock Multimedia projector Screen for projector Marker board WiFi
Computer Lab	A classroom for conducting classes, group and individual consultations, current andmid-term assessment, equipped with personal computers (in the amount of 30 pcs), a board (screen) and technical means of multimedia presentations.	A set of specialized furniture; technical means: Monoblock Multimedia projector Screen for projector Marker board WiFi
Self-studies	Aclassroom for independent work of students (can be used for seminars and consultations), equipped with a set of specialised furniture and computers with access to the electronic information and educational environment.	means: Monoblock Multimedia projector Screen for projector

\* The premises for students' self-studies are subject to MANDATORY mention

#### 7. RESOURCES RECOMMENDED FOR COURSE STUDY

#### A) Legal acts

1. The Constitution of the Russian Federation. 1993.

2. European Charter of Local Self-Government of 15 October 1985. Ratified by the Federal Assembly of the Russian Federation (Federal Law of April 11, 1998 No. 55-FZ.

3. Declaration on the principles of local self-government in the member states of the

Commonwealth. – Adopted by the Inter-Parliamentary Assembly of States Members of the Commonwealth of Independent States on October 29, 1994.

4. Federal Law No. 131-FZ of October 6, 2003 "On the General Principles of Organization of Local Self-Government in the Russian Federation".

#### **B)** Basic literature

- 1. Cases and Materials on State and Local Government Law (American Casebook Series) by Richard Briffault (Author), Laurie Reynolds (Author), Nestor Davidson (Author). 9th Edition
- 2. Local Government Law 1st Edition by Gerald A. Fisher (Author)
- 3. Муниципальное право зарубежных стран, Чихладзе Л.Т., Болдырев О.Ю., Комлев Е.Ю., Ериашвили Н.Д., Бабаева Ю.Г. // РУДН Москва, 2022
- 4. The Law of Local Government Operations Hardcover January 1, 1980 by Charles S. Rhyne (Author)

5. Чихладзе Л.Т. Актуальные проблемы муниципального права государств-участников СНГ // РУДН М, ISBN 978-5-209-07958-3, 2017, 51 с

#### Internet sources

1. Electronic libraries (EL) of RUDN University and other institutions, to which university students have access on the basis of concluded agreements:

- RUDN Electronic Library System (RUDN ELS) http://lib.rudn.ru/MegaPro/Web
- EL "University Library Online" <u>http://www.biblioclub.ru</u>
- EL "Yurayt" http://www.biblio-online.ru
- EL "Student Consultant" <u>www.studentlibrary.ru</u>
- EL "Lan" http://e.lanbook.com/
- -EL "Trinity Bridge"

2.Databases and search engines:

- electronic foundation of legal and normative-technical documentation http://docs.cntd.ru/

- Yandex search engine https://www.yandex.ru/
- Google search engine https://www.google.ru/

- Scopus abstract database http://www.elsevierscience.ru/products/scopus/

Training toolkit for self- studies to master the course \*:

\* The training toolkit for self- studies to master the course isplaced on the course page in the university telecommunication training and information system under the set procedure.

## 8. ASSESSMENT TOOLKIT AND GRADING SYSTEM\* FOR EVALUATION OF STUDENTS' COMPETENCES LEVELUPON COURSECOMPLETION

The assessment toolkit and the grading system\* to evaluate the competences formation level (competences in part) upon the course study completionare specified in the Appendix to the course syllabus.

\* The assessment toolkit and the grading system are formed on the basis of the requirements of the relevant local normative act of RUDN University (regulations / order).

The work program was compiled in accordance with the requirements of RUDN University.

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